96TH CONGRESS H. R. 2484

To provide for the preservation, interpretation, development, and use of cultural, historic, natural, and architectural urban resources through a system of national cultural parks, to establish a demonstration program to encourage the preservation and management of such resources, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 28, 1979

Mr. BINGHAM introduced the following bill; which was referred to the Committee on Interior and Insular Affairs

A BILL

To provide for the preservation, interpretation, development, and use of cultural, historic, natural, and architectural urban resources through a system of national cultural parks, to establish a demonstration program to encourage the preservation and management of such resources, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SHORT TITLE
- 4 SECTION 1. This Act may be cited as the "National
- 5 Cultural Park Act of 1979".

I—E

FINAL ACTION



| 1 | FINDINGS AND PURPOSE |
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| 2 | SEC. 2. (a) The Congress finds and declares that exist- |
| 3 | ing urban areas are rich in cultural and natural resources of |
| 4 | national significance which are to be conserved and revital- |
| 5 | ized wherever possible, and that public policy should promote |
| 6 | that objective. |
| 7 | (b) The Congress further finds that despite existing ef- |
| 8 | forts by States and localities and existing Federal programs, |
| 9 | the cultural and natural resources in urban areas are often |
| 10 | lost because the demands for preservation, interpretation, |
| 11 | management, or urban revitalization cannot be adequately |
| 12 | met by any one level of government or concerned agency. |
| 13 | (c) It is the purpose of this Act— |
| 14 | (1) to establish a commission to undertake a study |
| 15 | and formulate recommendations for the creation of a |
| 16 | National System of Cultural Parks; |
| 17 | (2) to establish a demonstration program which |
| 18 | will provide financial assistance to States to develop |
| 19 | cultural park demonstration projects. |
| 20 | DEFINITIONS |
| 21 | SEC. 3. For the purpose of this Act— |
| 22 | (a) the term "National Cultural Park" shall mean |
| 23 | a definable urban or settled area of public and private |
| 24 | uses ranging in size from a portion of a municipality to |
| 25 | a regional area with a special coherence, such area |

- being distinguished by physical and cultural resources

 (natural and/or man made including waterways, archi
 tecture, or artifacts reflecting a period of style or cul
 tural heritage) of greater than local significance and

 meaning which play a vital role in the life of the com
 munity and contribute through interpretive, education
 al, and recreational use to the public at large;
 - (b) the term "Secretary" means the Secretary of the Interior;

- (c) the term "Commission" means the Cultural Park Commission established in section 4 of this Act;
- (d) the term "management program" includes, but is not limited to, a comprehensive statement in words, maps, illustrations, or other media of communication, prepared and adopted by either a State or political subdivision with the concurrence of the other, setting forth objectives, policies, and standards to guide public and private uses for the preservation, interpretation, development, and use of cultural, historic, natural, and architectural resources of greater than local significance.

CULTURAL PARK ADVISORY COMMISSION

SEC. 4. (a) There is hereby established a commission to be known as the Cultural Park Advisory Commission (hereinafter referred to as the "Commission").

| 1 | (b) The Commission shall be composed of twenty-five |
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| 2 | members, to be appointed as follows: |
| 3 | (1) four Members of the Senate, appointed by the |
| 4 | President of the Senate; |
| 5 | (2) four Members of the House of Representa- |
| 6 | tives, appointed by the Speaker of the House of Repre- |
| 7 | sentatives; |
| 8 | (3) five members, appointed by each of the follow- |
| 9 | ing: the Secretary of the Interior, the Secretary of |
| 10 | Housing and Urban Development, the Secretary of |
| 11 | Transportation, the Secretary of Commerce, and the |
| 12 | Administrator of the Environmental Protection |
| 13 | Agency; |
| 14 | (4) twelve public members appointed by the Presi- |
| 15 | dent of the United States who are not officers or em- |
| 16 | ployees of the Federal Government. Seven of the |
| 17 | twelve shall be officers of a State or a political subdivi- |
| 18 | sion of a State, and five of the twelve shall not be offi- |
| 19 | cers or employees of any government. The members |
| 20 | appointed pursuant to this paragraph shall have knowl- |
| 21 | edge of and experience in urban affairs and shall repre- |
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(c) The Commission shall elect a Chairperson from
among its members other than the member designated by the
Secretary of the Interior.

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sent a geographical cross section of the United States.

- 1 (d) Members of the Commission shall be appointed for
- 2 the existence of the Commission.
- 3 (e) A vacancy on the Commission shall be filled in the 4 manner in which the original appointment was made.
- 5 (f) Members of the Commission who are Members of
- 6 Congress, or full-time officers or employees of the Federal
- 7 Government, any State or a political subdivision of a State,
- 8 shall serve without compensation as such. Other members,
- 9 when engaged in activities of the Commission, shall be enti-
- 10 tled to compensation at the rate of not to exceed \$100 per
- 11 diem. All members of the Commission shall receive reim-
- 12 bursement for necessary travel and sustenance expenses
- 13 incurred by them in the performance of the duties of the
- 14 Commission.
- 15 DUTIES
- 16 SEC. 5. (a) The Commission shall undertake a compre-
- 17 hensive study and formulate recommendations for the cre-
- 18 ation of a National System of Cultural Parks. It shall provide
- 19 for the preservation, interpretation, development, and use, by
- 20 public and private entities, of the natural, historic, cultural,
- 21 and architectural resources found in definable urban and set-
- 22 tled areas throughout the Nation. Development and manage-
- 23 ment of the National Cultural Parks shall be conditioned
- 24 upon partnership between Federal, State, and local levels of
- 25 government with Federal financial and technical support for

States with appropriate cultural park management programs and, to the maximum extent achievable, shall be accomplished in a comprehensive manner. In formulating the rec-3 ommendations, the Commission shall include but not be limited to consideration of— 5 6 (1) settings in which a distinctive environment or 7 . atmosphere prevails which reflects a particular social 8 and historical heritage of significance to the Nation; (2) opportunities of utilizing cultural resources as 9 10 part of educational programs where both students and 11 visitors can study and understand historical relationships and development of such technologies such as the 12-13 harnessing of water power; 14 (3) urban waterways and other natural areas that 15 offer active and passive recreational opportunities; 16 (4) opportunities for development and revitaliza-17· tion of urban areas found in the restoration and man-18 agement of urban natural and cultural resources; (5) existing Federal activities affecting the identifi-19 cation and management of natural and cultural re-20 21 . sources in areas which would qualify as a National 22 Cultural Park: (6) procedures for development, use, and coordina-23

tion of activities in National Cultural Parks;

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| 1 | (7) mechanisms for coordinating Federal activities |
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| 2 | which affect National Cultural Parks and for coordinat- |
| 3 | ing Federal, State, and local interests in each such |
| 4 | area which would qualify as a National Cultural Park. |
| 5 | (b) Within three years after the date on which funds first |
| 6 | become available to carry out this Act, the Commission shall |
| 7 | submit to the Congress and the President a comprehensive |
| 8 | report on its study and investigation under this subsection |
| 9 | which shall include its findings, conclusions, and recommen- |
| 10 | dations and such proposals for legislation and administrative |
| 1 | action as may be necessary to carry out its recommendations. |
| 12 | ADMINISTRATIVE PROVISIONS |
| 13 | SEC. 6. (a) The Commission shall have the power to |
| l 4 | appoint and fix the compensation of such personnel as it |
| | |
| 15 | deems advisable, without regard to the provisions of title 5, |
| 16 | deems advisable, without regard to the provisions of title 5, United States Code, governing appointments in the competi- |
| | United States Code, governing appointments in the competi- |
| 16 17 | United States Code, governing appointments in the competi- |
| 16 17 18 | United States Code, governing appointments in the competitive service, and the provisions of chapter 51 and subchapter |
| 16 17 18 | United States Code, governing appointments in the competitive service, and the provisions of chapter 51 and subchapter III of chapter 53 of such title, relating to classification and General Schedule pay rates, but at rates not in excess of a |
| 16 17 18 19 | United States Code, governing appointments in the competitive service, and the provisions of chapter 51 and subchapter III of chapter 53 of such title, relating to classification and General Schedule pay rates, but at rates not in excess of a |
| 16 17 18 19 | United States Code, governing appointments in the competitive service, and the provisions of chapter 51 and subchapter III of chapter 53 of such title, relating to classification and General Schedule pay rates, but at rates not in excess of a maximum rate of GS-18 of the General Schedule under sec- |
| 16 17 18 19 20 21 | United States Code, governing appointments in the competitive service, and the provisions of chapter 51 and subchapter III of chapter 53 of such title, relating to classification and General Schedule pay rates, but at rates not in excess of a maximum rate of GS-18 of the General Schedule under section 5332 of such title. |

25 tants. Persons so employed shall receive compensation at a

- 1 rate to be fixed by the Commission but not in excess of \$100
- 2 per day, including traveltime. While away from his or her
- 3 home or regular place of business in the performance of serv-
- 4 ices for the Commission, any such person may be allowed
- 5 travel expenses, including per diem in lieu of subsistence, as
- 6 authorized by section 5703(b) of title 5, United States Code,
- 7 for persons in the Government service employed intermit-
- 8 tently.
- 9 (c) Each department, agency, and instrumentality of the
- 10 United States is authorized and directed to furnish to the
- 11 Commission, upon request made by the Chairman, on a reim-
- 12 bursable basis or otherwise, such statistical data, reports, and
- 13 other information as the Commission deems necessary to
- 14 carry out its functions under this Act. The Chairman is fur-
- 15 ther authorized to call upon the departments, agencies, and
- 16 other offices of several States to furnish, on a reimbursable
- 17 basis or otherwise, such statistical data, reports, and other
- 18 information as the Commission deems necessary to carry out
- 19 its functions under this title.
- 20 (d) The Commission or, on the authorization of the
- 21 Commission, any subcommittee or member thereof, may, for
- 22 the purpose of carrying out the provisions of this Act, hold
- 23 hearings, take testimony, and administer oaths or affirma-
- 24 tions to witnesses appearing before the Commission or any
- 25 subcommittee or member thereof.

| 1 | DEMONSTRATION GRANTS |
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| 2 | SEC. 7. (a) The Secretary may make grants under sub- |
| 3 | section (d) of this section for the purpose of assisting such |
| 4 | State in the preservation, interpretation, development, and |
| 5 | use of cultural historic, natural, and architectural urban re- |
| 6 | sources through a cultural park management program or for |
| 7 | activities which will otherwise assist the Commission in car- |
| 8 | rying out its responsibilities under this Act. |
| 9 | (b) The Secretary shall establish and publish in the Fed- |
| 10 | eral Register criteria on the basis of which applicants will be |
| 11 | selected to receive a grant under this section. Such criteria |
| 12 | shall give priority to applicants who submit applications to |
| 13 | carry out demonstration projects— |
| 14 | (1) which will provide timely information and will |
| 15 | be useful to the Commission in undertaking its study |
| 16 | and formulating recommendations under section 5; |
| 17 | (2) where the applicant and/or political subdivi- |
| 18 | sion thereof has a mechanism to develop or administer |
| 19 | a comprehensive cultural park management program; |
| 20 | (3) which will further the purposes of this Act. |
| 21 | (c) A management program for a cultural park shall in- |
| 22 | clude— |
| 23 | (1) an identification of boundaries of the cultural |
| 24 | park and, as appropriate, areas within the boundaries |
| 25 | designated for particular nature or intensity of use; |

| 1 | (2) an inventory and designation of natural and |
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| 2 | cultural resources within the cultural park; |
| 3 | (3) statement of the goals, objectives, and policies |
| 4 | to be achieved by the management program; |
| 5 | (4) types of use, both public and private to be |
| 6 | accommodated; |
| 7. | (5) an identification of the means by which State |
| 8 | and local purposes and policies will be coordinated and |
| 9 | effectuated with respect to land uses referred to in |
| 10 | paragraph (2); |
| 11 | (6) a description of the organizational structure |
| 12 | proposed to implement such management program, in- |
| 13 | cluding the responsibilities and interrelationships of |
| 14 | local, State, regional, and Federal agencies in the man- |
| 15 | agement process. |
| 16 | (d) The Secretary may make a grant annually to any |
| 17 | State for the purposes described in subsection (a) of this sec- |
| 18 | tion if such State reasonably demonstrates to the satisfaction |
| 19 | of the Secretary that such grant will be used to develop a |
| 20 | management program consistent with the requirements set |

forth in subsection (c) of this section or will otherwise demon-

strate information of use to the Commission. The amount of

any such grant shall not exceed 80 per centum of such

State's costs for such purposes in any one year. No State is

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- 1 eligible to receive more than two grants pursuant to this sub-2 section.
- 3 (e) The amount of any grant (or portion thereof) made
- 4 under this section which is not obligated by the State con-
- 5 cerned during the fiscal year for which it was first authorized
- 6 to be obligated by such State, or during the fiscal year imme-
- 7 diately following, shall revert to the Secretary who shall add
- 8 such amount to the funds available for grants under this sec-
- 9 tion.
- 10 (f) With the approval of the Secretary, any State may
- 11 allocate to any local government, to any areawide agency
- 12 designated under section 3334 of title 42 to any regional
- 13 agency, or to any interstate agency, a portion of any grant
- 14 received by it under this section for the purpose of carrying
- 15 out the provisions of this section.
- 16 (g) Each State receiving a grant under this section shall
- 17 agree to—
- 18 (1) transmit to the Secretary and the Commission,
- during its existence, such reports at such times, in
- such form, and containing such information as the Sec-
- 21 retary or the Commission determines is necessary to
- 22 carry out the provisions of this Act; and
- 23 (2) provide such fiscal control and fund accounting
- 24 procedures as the Secretary determines are necessary

- 1 to assure proper disbursement and accounting of Fed-
- 2 eral funds appropriated under this Act.
- 3 (h) The Secretary shall consult with the Commission in
- 4 planning and carrying out the demonstration program de-
- 5 scribed in this section. Within ninety days after completion of
- 6 the last demonstration project carried out under this section,
- 7 the Secretary shall transmit a report to the President and to
- 8 each House of the Congress. The report shall contain a de-
- 9 tailed statement of the findings and conclusions of the Secre-
- 10 tary concerning methods of preserving and managing urban
- 11 located natural and cultural resources, together with his or
- 12 her recommendations for such legislation or administrative
- 13 action concerning such methods as he or she deems appro-
- 14 priate.
- 15 (i) The authority to make grants under this section shall
- 16 expire September 30, 1981.
- 17 COORDINATION AND COOPERATION—FEDERAL AGENCIES
- 18 SEC. 8. (a) In carrying out his functions and responsibil-
- 19 ities under this chapter, the Secretary shall consult with, co-
- 20 operate with, and, to the maximum extent practicable, co-
- 21 ordinate his activities with other interested Federal agencies.
- 22 (b) To the fullest extent practicable and where appropri-
- 23 ate, each Federal agency shall cooperate with the Commis-
- 24 sion and with States and political subdivisions thereof which
- 25 have reveived a grant under section 7 of this Act to maxi-

- 1 mize opportunities for the preservation, intepretation, devel-
- 2 opment, and use of natural and cultural resources in urban
- 3 areas.
- 4 AUTHORIZATION OF APPROPRIATIONS
- 5 SEC. 9. There is authorized to be appropriated such
- 6 sums as may be necessary to carry out the purpose of this
- 7 Act.
- 8 EXPIRATION OF THE COMMISSION
- 9 Sec. 10. The Commission shall cease to exist thirty
- 10 days after the submission of its report under section 4.

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